Guidelines for Workplace Insurance for Postsecondary Students of Publicly Assisted Institutions on Unpaid Work Placements

The following guidelines and mandatory requirements apply to workplace insurance claims relating to all injuries/diseases incurred by Student Trainees in publicly assisted postsecondary institutions (the Training Agency) on Unpaid Work Placements with a Placement Employer.

1. Definitions

ACE-INA: ACE-INA Insurers, a private insurance company retained by the Government of Ontario.

Approved Program: a postsecondary program offered by a Training Agency that is funded through MTCU’s operating grant.

Benefits: workplace safety and insurance benefits that are provided under the Workplace Safety and Insurance Act (WSIA), including health care, early and safe return to work, labour market re-entry, loss of earnings benefits, loss of retirement income benefits, non-economic loss benefits and survivor benefits, and, where the case so requires, the analogous benefits provided under the predecessor legislation, the Workers’ Compensation Act.

Eligible claim: a claim to the WSIB for Benefits made by a Student Trainee or by the survivors of a Student Trainee for an injury/disease arising out of or in the course of the Student Trainee’s participation in an Unpaid Work Placement with a Placement Employer.

MTCU: the Ministry of Training, Colleges and Universities.

Placement Employer: the employer with whom the Student Trainee is placed by a Training Agency to receive training as part of the requirements of his or her Approved Program.

Training Agency: a postsecondary educational institution identified in Appendix A.

Student Trainee: a student engaged in an Unpaid Work Placement with a Placement Employer.

Unpaid Work Placement: an unpaid work placement that is required as part of an Approved Program offered by a Training Agency.


WSIB: Workplace Safety and Insurance Board.

2. Relevant Statutory and Regulatory Framework

The WSIA governs the provision of Benefits with respect to injuries/diseases incurred in the workplace. The WSIA is administered by the WSIB. The WSIB Operational Policy Manual sets out the WSIB’s policies relating to its decisions about workplace insurance coverage for unpaid trainees, placement employers’ rights and obligations, premiums, benefits, and other related workplace safety and insurance issues.

The full content of the WSIB Operational Policy Manual is available on line at www.wsib.on.ca.
Relevant WSIB documents with respect to unpaid training placements include:

<table>
<thead>
<tr>
<th>Subject</th>
<th>Chapter-section-subject</th>
</tr>
</thead>
<tbody>
<tr>
<td>Individuals on Unpaid Training Placements</td>
<td>12 - 04 - 04</td>
</tr>
<tr>
<td>Who is an Employer?</td>
<td>12 - 01 - 01</td>
</tr>
<tr>
<td>Coverage for Unpaid Trainees</td>
<td>12 - 04 - 05</td>
</tr>
</tbody>
</table>

As specified in the WSIA, an employer that is in a compulsory covered industry or has applied for coverage must ensure that insurance coverage as required under the WSIA is in place.

Training Agencies must comply with a number of statutory and regulatory requirements in administering the Postsecondary Student Unpaid Work Placement Program. In particular, it is incumbent on all Ontario publicly assisted postsecondary institutions to comply with the Freedom of Information and Protection of Privacy Act (FIPPA) and the Ontario Human Rights Code (OHRC) under which we all operate.

Training Agencies are subject to FIPPA and OHRC; therefore, have the independent obligation to ensure that they protect privacy and ensure fairness in accordance with FIPPA and OHRC.

3. MTCU Coverage (WSIA and ACE-INA)

The Government of Ontario, through MTCU, pays WSIB for the cost of Benefits it pays to Student Trainees enrolled in an Approved Program at a Training Agency during Unpaid Work Placements with employers who are either compulsorily covered or have voluntarily applied to have WSIB coverage.

MTCU also covers the cost of private insurance with ACE-INA for Student Trainees enrolled in an Approved Program at a Training Agency during Unpaid Work Placements with employers which are not required to have compulsory coverage under the WSIA.

The Government of Ontario provides such coverage to encourage the participation of employers in providing unpaid work placements for Student Trainees required as part of Ontario’s publicly assisted postsecondary education and training programs.

The WSIB Operating Policy Manual states it is the Placement Employer’s responsibility to contact the Training Agency to determine whether the WSIB insurance costs are funded by the government. The Training Agencies are required to ensure that the Placement Employer with which they are placing Student Trainees is aware of whether there is WSIB coverage for such students and is aware of relevant WSIB reporting procedures in the event of an injury/disease.

4. Eligibility for MTCU Coverage (WSIA and ACE-INA)

MTCU directly pays the WSIB for the cost of Benefits paid to an eligible Student Trainee when:

- WSIB allows the Training Agency to deem itself the Student Trainee’s employer; and,
- the Training Agency is listed in Appendix A.

The above-noted Student Trainees, including international students, are eligible to receive MTCU-covered Benefits or ACE-INA coverage if the Unpaid Work Placement is arranged or authorized by the Training Agency as a requirement of the Student Trainee’s Approved Program to gain required work skills and experience.
Note: Consistent with WSIB Operating Policy Manual, Student Trainees are still considered to be eligible for Benefits if they receive one or more of the following types of payment:

- Social assistance benefits (e.g., through Ontario Works Program);
- Training allowances;
- Honoraria;
- Reimbursement of expenses; and,
- Stipends or any money paid to the Student Trainee by the Training Agency.

5. Ineligibility for MTCU Coverage (WSIA and ACE-INA)

The following Student Trainees are not eligible to receive MTCU-covered Benefits or ACE-INA coverage:

• Students in postsecondary education programs that are not funded through MTCU operating grants;

• Students in postsecondary training programs not funded through MTCU operating grants;

• Student Trainees in unpaid work placements which are not a required part of their program and which they have arranged or organized themselves. For the purpose of MTCU covered Benefits or ACE-INA coverage, such placements are considered volunteer work. This includes Student Trainees in medical programs who participate in volunteer programs not required by their medical program;

• Student Trainees who are paid a salary;
  - A Student Trainee on a placement who receives payment or wages from the Placement Employer is considered to be a worker and must be provided with WSIB insurance coverage paid for by the Placement Employer as is any other worker employed by the Placement Employer.

• Student Trainees whose work placement is with the same Training Agency that trains them;
  - This includes Student Trainees who, as part of their program, do unpaid research for their Training Agency.

• Student Trainees who are in the classroom portion of their training program;
  - MTCU covered Benefits and ACE-INA coverage extends only to the work placement portion of the training program. There is no MTCU-covered WISA or ACE-INA coverage for the in-class portion of training programs.

• Student Trainees on placements arranged by Training Agencies that are not identified in Appendix A;
  - This includes Students Trainees undertaking an unpaid placement in Ontario but whose Training Agency is outside the province.

• Student Trainees of a Training Agency who, as part of a formal course or program, attend a training placement with an Ontario Placement Employer but the placement occurs outside of Ontario.
6. Student Safety (WSIA and ACE-INA)

It is the responsibility of the Training Agency to ensure Student Trainees receive training in safe working practices as part of the Approved Program. The Training Agencies must use due diligence to ensure that Student Trainees are not placed in unsafe working environments. This includes, when arranging Unpaid Work Placements for Student Trainees, that an evaluation of the safety practices of the potential Placement Employer be conducted.

7. Pre-placement Responsibilities

Prior to Student Trainees commencing an Unpaid Work Placement, the Training Agency is responsible for:

• Informing Student Trainees that if they are injured or contracted a disease while on an Unpaid Work Placement while enrolled in an Approved Program, the Training Agency will disclose personal information relating to the Unpaid Work Placement and any WSIB claim or ACE-INA claim to MTCU;

• Informing Student Trainees that they are eligible to make a claim for Benefits in the event of an injury/disease incurred while in an eligible Unpaid Work Placement;

• Ensuring that the Placement Employer understands the coverage available to Student Trainees on Unpaid Work Placements;

• Confirming whether the Placement Employer has WSIB coverage during the period of the Unpaid Work Placement; and,

• Ensuring that the Placement Employer, if it has WSIB coverage, is aware of WSIB reporting procedures in the event of an injury/disease.

8. Postsecondary Student Unpaid Work Placement Workplace Insurance Claim Form

If a Student Trainee incurred an injury/disease while on an Unpaid Work Placement, the Training Agency, the Student Trainee and the Placement Employer must complete (and sign) the MTCU Postsecondary Student Unpaid Work Placement Workplace Claim Form in order to make a WSIB claim, including:

• Confirmation of the Training Agency;

• Confirmation of the Placement Employer; and

• The Student Trainee’s signature indicating consent to the indirect collection of personal information by MTCU;

- The signature of a parent or guardian is required to indicate consent if the Student Trainee is under 18 years of age.

When confirming Unpaid Work Placements with the Placement Employer the Training Agency must provide the following information prior to the Student Trainee’s placement:

• Student Trainee full name;

• Local address and telephone number of the Student Trainee;

• Specific days when the Student Trainee will be at the Placement Employer’s worksite; and,

• Student Trainee acceptance of the conditions of the Unpaid Work Placement.
GUIDELINES FOR WORKPLACE INSURANCE FOR POSTSECONDARY STUDENTS ON UNPAID WORK PLACEMENTS

When the Training Agency is placing multiple Student Trainees with the same Placement Employer, the Training Agency may provide a list of Student Trainees to the Placement Employer along with the following:

- Local address and telephone number of each Student Trainee;
- Specific days when each Student Trainee will be at the Placement Employer’s worksite; and,
- Confirmation that Each Student Trainee has been made aware of the conditions of the Unpaid Work Placement.

Note: The Postsecondary Student Unpaid Work Placement Workplace Insurance Claim Form can be accessed from the Postsecondary Education website: http://www.forms.ssb.gov.on.ca/mbs/ssb/forms/ssbforms.nsf/FormDetail?OpenForm&ACT=RDR&TAB=PROFILE&SRCH=&ENV=WWE&TIT=1352&NO=022-13-1352E

9. Reporting Procedures and Claims for WSIB
Placement Employers are required to report any injury/disease in compliance with the WSIB Operating Policy Manual, 15-01-02, “Employer’s Initial Accident Reporting Obligations.”

- Any injury/disease, however minor, that a Student Trainee suffers in relation to an Unpaid Work Placement, should be reported by the Student Trainee to the Placement Employer (immediate supervisor) and to the appropriate contact person in the Training Agency.

- Information must include when, where, and how the work-related injury/disease occurred.

- Injuries/diseases requiring only first-aid do not have to be reported to the WSIB but a record of the details should be kept by the Training Agency in the event that a report is required in the future.

10. Reporting a Work-Related Injury/Disease to WSIB:

- Within three days of learning of a work-related injury/disease the Placement Employer must complete WSIB Form 7 Employer’s Report of injury/disease (which can be access from www.wsib.on.ca and send it to the Training Agency.

- The form must be then submitted by the Training Agency to WSIB within seven business days of learning of a work-related injury/disease.

- Reporting is required when a Student Trainee experiences an injury/disease while on an Unpaid Work Placement that:

  1. Requires health care by a health care professional for which there is a fee for service (this could include a physician, dentist, chiropractor, hospital, etc.);

  2. Results in lost time from work beyond the date of the work-related injury/disease;

  3. Requires modified work for more than seven calendar days; and/or

  4. Results in exposure to communicable disease.

Detailed instructions and guidelines for completing Form 7 Employer’s Report of injury/disease are included with the form on the WSIB website at www.wsib.on.ca

Revised: March 2013
All Training Agencies have been assigned a unique firm number to be used in all correspondence with the WSIB.

Attention to detail at the time of reporting helps eliminate later difficulties and unnecessary delays resulting from the WSIB’s need to request routine information.

11. Completion of the Placement Employer’s Report of Injury/Disease and Letter of Authorization to Represent the Placement Employer for WSIB

Completion of Form 7 Employer’s Report of injury/disease is the joint responsibility of the Placement Employer and the Training Agency.

- Under the WSIA, the Placement Employer is considered to be the “employer” for unpaid trainees.

- As such, the Placement Employer must authorize the Training Agency to act as the representative with WSIB for the claim being submitted. A Letter (template) of Authorization to Represent the Placement Employer is provided in Appendix C.


12. Distribution of WSIB Form 7 Employer’s Report of Injury/Disease:

Completed signed copies of Form 7 Employer’s Report of injury/disease, the Letter of Authorization to Represent the Placement Employer and the Postsecondary Student Unpaid Work Placement Workplace Insurance Claim Form must be distributed to the following parties:

- WSIB;

- The Student Trainee; and,

- MTCU (See Section 17, Ministry Contacts).

13. WSIB Penalties for late filing

- The completed Form 7 Employer’s Report of injury/disease along with Letter of Authorization to Represent the Placement Employer and the Postsecondary Student Unpaid Work Placement Workplace Insurance Claim Form must be completed by the Placement Employer and submitted to the Training Agency within three days of learning of the work-related injury/disease

- The Form 7 Employer’s Report of injury/disease must be submitted by the Training Agency to WSIB within seven business days of learning of the work-related injury/disease.

- WSIB may impose a $250 penalty for each separate incident of late submission, incomplete information, not reporting on a pre-approved version of this form, and/or failing to provide a copy of the completed Form 7 Employer’s Report of injury/disease to the Student Trainee.

- Failing to comply with reporting requirements is a provincial offence.

- Training Agencies should not delay submitting Form 7 Employer’s Report of injury/disease while waiting for more detailed information. - For example, if statements from witnesses are not finalized or available by the deadline date for submission, incomplete reports may be filed to comply with the seven-day
GUIDELINES FOR WORKPLACE INSURANCE FOR POSTSECONDARY STUDENTS ON UNPAID WORK PLACEMENTS

requirement. Additional pertinent information can be forwarded in a letter as soon as possible after the work-related injury/disease.

- The completed Form 7 can be submitted to WSIB electronically (e-form) or by facsimile/courier to ensure the seven-day time limit is met. If sent by facsimile a hard copy of the Form 7 must be sent by mail to WSIB as follow-up.

- If there is a delay that can be justified the Training Agency must explain the circumstances in a letter to WSIB who may choose to waive the late fee.

14. Action Following the Filing of a Claim to WSIB

Following submission of the claim, WSIB will determine whether the injury/disease is work-related and whether benefits should be paid to the affected Student Trainee.

- Once a claim is approved, the affected Student Trainee will continue to receive Benefits until they have recovered to the point where he or she can return to the Approved Program.

- The Student Trainee may still be in receipt of benefits after he or she returns to the Approved Program, if there is any ongoing impairment.

- Any benefit entitlement paid by WSIB to Student Trainees as a result of claims submitted utilizing the firm numbers assigned to Training Agencies will be charged to MTCU.
  - MTCU will pay such invoices centrally.

- All communications regarding the claim will be forwarded to the identified contact in the Training Agency as per usual WSIB processes if the Placement Employer’s Letter of Authorization to Represent the Placement Employer is attached to the Form 7 Employer’s Report of injury/disease.

- The Training Agency assumes the role of the Placement Employer for the Student Trainee’s claim.
  - Once entitlements have been granted, it is important that a designated individual within the Training Agency contact WSIB on a regular basis.
  - After a claim is allowed, WSIB periodically requires information to confirm continuing entitlement to benefits. Copies of these forms are available at www.wsib.on.ca and details on their use are available from WSIB.

- Either the Student Trainee or the Training Agency as the authorized agent of the Placement Employer, can appeal any decision made by WSIB.
  - Information on the appeal process is available from WSIB at www.wsib.on.ca.

- Information on the completion of other WSIB forms and processes can be found in the WSIB’s Operational Policy Manual available from WSIB as a subscription or online at www.wsib.on.ca.

15. Managing Claims to WSIB

The Training Agency is required to maintain contact with all parties involved throughout the duration of a claim, including WSIB, the affected Student Trainee and his/her treating health care professional, and the Placement Employer.

The goal is to minimize the impact of the work-related injury/disease on the Student Trainee for safe return to the Approved Program.

Some modification of the Approved Program and/or precautions taken in the workplace may be necessary to accommodate the Student Trainee if there are ongoing limitations/restrictions.
16. Ace-INA Claims

Not all Placement Employers in businesses/workplaces are required to have WSIB coverage. Placement Employers may not have WSIB coverage if the business is classified as being non-compulsory covered under the WSIA.

In the event a work-related injury/disease with a Placement Employer is not covered by WSIB, Student Trainees are provided with insurance coverage through ACE-INA. This includes benefits for accidental death or injury, and medical/dental benefits to treat an accidental injury.

17. Reporting Procedures and Data Collection for ACE-INA Claims

Any work-related accident, however minor, to a student in a work placement must be reported by the Student Trainee to the Placement Employer and to the appropriate contact person in the Training Agency.

Detailed instructions regarding the ACE-INA claims process can be obtain from ACE-INA by contacting ACE-INA at: 1-800-387-7199 and quoting policy number SGC 10 28 45.

18. ACE-INA Data Collection

For the purpose of determining insurance premiums, each year Training Agencies are required to file with MTCU the total hours of Unpaid Work Placement by Approved Program with Placement Employers not covered under the WSIA and the total number of Student Trainees involved. It is necessary to indicate the applicable industry where the Unpaid Work Placement occurs.

MTCU requires this information by semester and contacts the Training Agencies shortly after the end of each semester (January, May and September).

• Note: data relating to international postsecondary students are to be reported separately from domestic postsecondary student data.

19. Ministry Contacts

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